COUNTY ADVISORY BOARD TO MANAGE WILDLIFE (CABMW) MANUAL

A GUIDEBOOK FOR CABMW MEMBERS, WILDLIFE COMMISSIONERS, COUNTY COMMISSIONERS, COUNTY FISCAL OFFICERS AND SUPPORT STAFF

OCTOBER 2019
Authors: This Manual was created in 2008 by the Nevada Department of Wildlife Management Analyst III; in coordination with the Commission Orientation Committee members Gil Yanuck, Former Chair of the Carson City CABMW, Wildlife Commissioner David McNinch (Conservation), Glenn Bunch, Chair of Mineral County CABMW; and Former Deputy Attorney General Nhu Nguyen. It was updated in 2011, 2013, 2015, 2017, and 2019 and will be updated following Legislative Sessions.

Disclaimer: This Manual contains dynamic documents, which at the time of printing were accurate. For the most current Nevada Department of Wildlife (NDOW) staff contacts, CABMW members, and Commission Policies, refer to the Nevada Department of Wildlife's website http://www.ndow.org. For the most recent county staff contacts, consult with the respective county governments. For the most recent versions of state statutes and regulations, consult the Nevada State Law Library at http://www.leg.state.nv.us/law1.cfm. Codification of changes to state law after the end of a Legislative Session takes several months to a year, and would be indicated under the header “Nevada Revised Statutes (2017)”.

Nevada Revised Statute (NRS) 501.260 - NRS 501.325 governs the County Advisory Boards to Manage Wildlife, and are available in their entirety. This manual is a recitation of those statutes in plain language.
Dear County Advisory Board to Manage Wildlife member:

Thank you for your interest in serving on a County Advisory Board to Manage Wildlife. County Advisory Board members fulfill an important role within the state, acting as a liaison between the Nevada Board of Wildlife Commissioners and citizens in your county on wildlife management.

You have been selected from your local Board of County Commissioners to serve as a board member on a County Advisory Board to Manage Wildlife, and have accepted the call to serve as a volunteer while balancing life’s other commitments.

We realize that as volunteers, most of you have regular jobs, familial responsibilities, and promises which compete for your time and attention. For this reason, we have prepared this County Advisory Board to Manage Wildlife Manual to help you throughout your position on a board. It will outline the participation requirements and expectations of those serving as a County Advisory Board member, as well as provide some useful tips on how to improve elements of your board.

Once again, you are commended on accepting this responsibility and strongly encouraged to regularly participate in your County Advisory Board meetings, and in State Wildlife Commission meetings, thereby shaping the future of wildlife management.

Sincerely,

Tony Wasley, Director
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THE HISTORY OF WILDLIFE MANAGEMENT

1864 – Nevada became a state.

1877 – Nevada State Fish Commissioner created by Nevada statute. H.G. Parker was the first Fish Commissioner appointed to this non-paid position, concentrating his efforts on stocking Nevada waters with different kinds of fish: Sacramento perch, catfish, and the best species of common carp.

1896 – Federal Supreme Court Case Greer v. Connecticut – extended the public trust doctrine to wildlife: Fish and wildlife considered to be owned by the public and held in trust for all citizens and a legacy for future generations. By contrast in most nations, the resource is owned by landowners, government, or royalty. The United States of America is one of the few nations in which fish and wildlife is collectively owned by all citizens of the state and managed in trust for all by government. Many important fish and wildlife laws stemmed from this tenet.

1897 – State Fish Commissioner was repealed by Nevada statute.

1900 – Federal Lacey Act - a conservation law passed by Iowa Rep. John F. Lacey, prevented interstate transportation of game killed in violation of local laws, required a federal permit to import wildlife and created a Federal Game Warden. It was the first federal law protecting wildlife. At the turn of the century, illegal commercial hunting threatened many game species in the United States. Today the law is primarily used to prevent the importation or spread of potentially dangerous non-native species.

1900s – Refuges started to provide sanctuary where animals could nest, rest, and feed in safety. Some of the refuges in Nevada include Stillwater National Wildlife Refuge Complex in western Nevada, the Desert National Wildlife Range in southern Nevada north of Las Vegas, and the Sheldon National Wildlife Refuge west of Denio.

1901 – Nevada Statute passed for fish and game wardens to be appointed and paid through the Board of County Commissioners.

1905 – The three-member State Fish Commission entity was created by Nevada statute.

Early 1900s – Each county was permitted to sell hunting and fishing licenses.

Early 1900s – Nevada State Fish Commission hires first employee, Mr. A. A. Oldenberg, fish culturist, and later, superintendent of hatcheries.

1917 – Fish Commission repealed by Nevada statute and renamed Fish and Game Commission. Office of State Game Warden was established, independent of the Commission, and collected one-third of hunting and fishing license money sold at county levels.

1918 – Federal Migratory Bird Treaty Act – Starts the first State/Federal partnership in wildlife. Protects most non-game migratory birds, prohibits collection of nests, eggs, and feathers of migratory birds, and affords protection from commercial exploitation to both migratory waterfowl and other species of birds.

1927 – Three member State Fish and Game Commission increased to 5 members.

1929 – Fish and Game Commission repealed by Nevada statute, replaced with new State Board of Fish and Game Commission.

1930s – Professional wildlife management was founded by Aldo Leopold. Tenets included sound organization, freedom from politics, flexible administration, a professional staff, and
management programs based on scientific information.

1934 – Federal Migratory Bird Hunting Stamp Act passed, requiring every waterfowl hunter 16 years of age or older to annually purchase and carry a Duck Stamp. This also earmarked proceeds from the sale of Duck Stamps to buy and lease waterfowl habitat.

1937 – Pittman-Robertson Federal Aid in Wildlife Restoration Act, named after U.S. Senator Key Pittman of Nevada, established an 11% federal excise tax on all sporting arms and ammunition to support all state wildlife research and habitat projects to aid the recovery of fish and wildlife populations. States must match federal dollars 25:75 and any funds raised from the sale of hunting and fishing licenses must be used exclusively for fish and wildlife restoration projects (U.S.C. 666,667).

1947 – The five-member Nevada State Fish and Game Commission expanded into a 17-member elected Commission with representatives from each county.

1947 – County Game Boards created under the State, but members are appointed by their respective Board of County Commissioners.

1950 – Nevada Attorney General declared that holding the office of Justice of the Peace is incompatible with holding a position on a County Game Board, and would violate separation of powers doctrine.

1950 – The Federal Dingell-Johnson Act established excise tax on fishing equipment to fund state sport fish program. State must match federal dollars, and any funds raised from the sale of fishing licenses must be used exclusively for fish restoration projects.

1953 – Statute passed clarifying members of County Game Boards serve without salary or compensation.

1954 – Nevada’s County Game Board members are declared public officers and required to take a constitutional oath of office upon appointment. Also, clarified that members are not required to act as police officers in order to enforce state fish and game laws, though they may voluntarily consent to do so.

1960 – Nevada Boat Act, NRS 488, established to promote safety for persons and property in and connected with the use, operation and equipment of vessels and to promote uniformity of laws relating thereto. The Department gains responsibility of boat registration and enforcement of laws; within Law Enforcement Bureau.

1969 – Name changed from Nevada Fish and Game Commission to Nevada Department of Fish and Game, Commission reduced from 17 members to nine members, and became appointed by the Governor instead of the counties.

1970 – National Environmental Policy Act passed, requiring environmental impact statements for all projects involving the federal government that might significantly affect the quality of the human environment, and opening of governmental decision-making to the public.
1973 – Federal Endangered and Threatened Species Act – designed to protect and preserve endangered species (wildlife and plant) in their native habitat “regardless of their direct beneficial use to man.” It prohibited the taking of species listed as endangered, protected “lookalikes” or species threatened over only part of their range, and designated critical habitats that must be preserved. This was the culmination of the environmental movement.

1979 – Nevada Department of Fish and Game becomes Nevada Department of Wildlife to reflect responsibilities for all wildlife, Wildlife Commission size is reduced to 7, and county game boards have 3 members per county.

1984 – (Nevada) County Game Boards, renamed to County Advisory Boards to Manage Wildlife

1984 – Nevada Wildlife Commission receives Commission of the Year Award from the Western Association of Fish and Wildlife Agencies (WAFWA).

1984 – (Federal) Wallop-Breaux Act amended Dingell-Johnson Act to provide additional funding for fish restoration and management through excise tax on fishing and boating equipment, motorboat fuel, and boat access.

1989 – The Nevada Wildlife Commission membership was expanded from 7 to 9 members, adding on 2 additional sportsmen representatives; the Commission and each CABMW must now also select a vice chairman.

1989 – County Advisory Boards were expanded from just 3, to 3 or 5 members per county, and statute is amended so that more than one CABMW member per county may be selected to attend Wildlife Commission meetings. Duties added requiring CABMWs to provide recommendations for other regulations and policies in addition to season and quota setting.

1997 – Wildlife Commissioner Mahlon Brown received Honorary Lifetime WAFWA Membership.

1997 – Nevada Legislature realigned Department as a Division under the Department of Conservation and Natural Resources; Director renamed Administrator.

2001 – Wildlife Commissioners Don Cavin and Boyd Spratling received Honorary Lifetime WAFWA Memberships.

2001 – Congress created the State Wildlife Grants program (SWG), a competitive grant program to enhance non-game and biodiversity programs and to implement federally required State Wildlife Action Plans. State Wildlife Action Plans are a strategic blueprint for achieving comprehensive wildlife conservation across a state.

2002 – Funded by State Wildlife Grants, the Nevada Biodiversity Initiative, and the Wildlife Conservation and Reinvestment Program, the Bureau of Wildlife Diversity was established within NDOW to protect, preserve and manage wildlife which is not hunted or trapped, across the state, moving this responsibility into its own Bureau, previously in Game Bureau. The Diversity Division also includes a Geographical Information System (GIS) section.

2003 – Nevada Wildlife Commission receives Commission of the Year Award from WAFWA.

2003 – Division realigned once again as a Department through State Legislature, becoming a cabinet-level agency; Administrator position renamed as Director.

2004 – Wildlife Diversity Bureau expands to include the Landowner Incentive Program, supported through the Federal LIP funding.

2009 – Commissioner David McNinch (Conservation) receives the Special Achievement Award, and Honorary Lifetime WAFWA Membership.

2009 – Director Kenneth E. Mayer named Professional of the Year and receives the Pope & Young Club’s Lee Gladfelter Memorial Award.

2013 – County Advisory Boards gain additional membership criteria to include one person to represent the general public within that county.

2015 – Fisheries Division Administrator Jon Sjoberg awarded Western Association of Fish and Wildlife Agencies (WAFWA) Regional Professional of the Year Award Winner.

2015 – Former Deputy Director Rich Haskins awarded Honorary lifetime WAFWA Membership.

2016 – Nevada Wildlife Commission receives the Commission of the Year Award from WAFWA.

2016 – Nevada Wildlife Commission was the first State Wildlife Commission in the country to adopt a resolution supporting the recommendations of the Blue Ribbon Panel on Sustaining America’s Diverse Fish and Wildlife Resources.

2017 – Nevada Legislature approved Senate Bill 511 which simplified the hunting and fishing license structure.

2019 – Nevada Legislature approved Senate Bill 85 which prohibits the importation of elk, deer and moose from other states in order to prevent the spread of Chronic Wasting Disease (CWD).
Today…

County Advisory Boards to Manage Wildlife
Members are appointed by County Commissioners from the 17 Nevada counties and serve three-year terms. Initially created as “Game boards,” and also known as County Advisory Boards, the County Advisory Boards to Manage Wildlife (CABMW) are responsible for advising the Nevada Board of Wildlife Commissioners, particularly the setting of seasons and limits for their respective counties. CABMWs advise the Commission on the management of wildlife by gathering information from area sportspersons and local input through meetings in their county. The CABMWs contact information and current meeting agendas, when available, are posted on the NDOW website.

The Nevada Board of Wildlife Commissioners
The 9-member, governor-appointed Nevada Board of Wildlife Commissioners is responsible for establishing broad policy, setting annual and permanent regulations on the management of wildlife and boating. Commissioners are appointed for three-year terms to represent the entire state, consisting of 5 sportsmen, 1 farmer, 1 rancher, 1 member of the general public, and 1 conservationist. Nevada Board of Wildlife Commissioners are advised by the 17 County Advisory Boards to Manage Wildlife, and members of the public throughout the state concerned with hunting, fishing, trapping, boating, and wildlife in general.

The Nevada Department of Wildlife
NDOW is the state agency responsible for the restoration and management of fish and wildlife resources, and the promotion of boating safety on Nevada’s waters. NDOW is organized into seven divisions (law enforcement, game, fisheries, conservation education, habitat, wildlife diversity, and data and technology services) that develop programs and projects, and three regions (Eastern, Southern and Western) that implement these programs. In addition, NDOW coordinates agency planning activities, legislation, fiscal management, and support operations by assigning senior management level personnel in the Director’s Office, which includes the Fiscal Services Section (FSS) and Human Resources. The Department is led by a governor-appointed Director, who also serves as the Secretary of the Nevada Board of Wildlife Commissioners.

NDOW Mission: To protect, conserve, manage and restore wildlife and its habitat for their aesthetic, scientific, educational, recreational, and economic benefits to citizens of Nevada and the United States, and to promote the safety of persons using vessels on the waters of Nevada.
SELECTION AND MEMBERSHIP

Purpose of County Advisory Boards to Manage Wildlife
Per NRS 501.297 through 501.303, County Advisory Boards study and give recommendations on wildlife management issues, but are not responsible for the actual preparation of policies or programs (NDOW staff does this). Their purpose is primarily to communicate ideas and concerns to the Nevada Board of Wildlife Commissioners, thus enabling the Commissioners to do the job they were appointed to do.

Members on County Advisory Boards are selected with the intent to provide representation from a cross-section of the county, to ensure that all major viewpoints are examined, and that any faction or special interest group does not dominate the County Advisory Board. Regular County Advisory Board meetings facilitate proper identification and presentation of these concerns and should provide an open forum for the public to voice wildlife-related issues in their community.

Creation of County Advisory Boards to Manage Wildlife
The Board of County Commissioners or Board of Supervisors for each of the 17 counties (Carson City, Churchill, Clark, Douglas, Elko, Esmeralda, Eureka, Humboldt, Lander, Lincoln, Lyon, Mineral, Nye, Pershing, Storey, Washoe, and White Pine) appoints members to the County Advisory Board to Manage Wildlife in that respective county, and shall report the contact information of these members to NDOW. The Director of the Department of Wildlife is the Secretary of the Wildlife Commission, serving as the liaison to the Wildlife Commission (see NRS 501.260).

The number of members on each County Advisory Board to Manage Wildlife varies according to population as identified in Nevada Revised Statute 501.260.

- For counties with less than 700,000 in population, there shall be 3-5 members, with the size at the discretion of the Board of County Commissioners.

- For counties with 700,000 of more in population, there shall be 5-7 members, with the size at the discretion of the Board of County Commissioners.

Each County Advisory Board to Manage Wildlife member holds a three-year term, per NRS 501.275. The Nevada Revised Statutes are not explicit about term limits or reappointment, but leave that open to each County Commission.

Appointment of County Advisory Boards to Manage Wildlife Members
Statute requires that each Board of County Commissioners shall appoint only “qualified persons” to serve as County Advisory Board members.

NRS 501.265 includes the following criteria:
1. The board of county commissioners shall appoint qualified persons to the board who are residents of the county and are:
   (a) Hunters, trappers or anglers; or
   (b) Engaged in ranching or farming in the county.
2. In addition to the members appointed pursuant to subsection 1, the board of county commissioners shall appoint one qualified person to the board who represents the interests of the general public of the county. The person appointed pursuant to this subsection must be a resident of the county from which he or she is appointed.
3. Within 60 days after a vacancy occurs, the board of county commissioners shall, if the vacant member was appointed:
   (a) Pursuant to subsection 1, appoint a member to the board upon the recommendation of:
       (1) Organizations that represent hunters, trappers or anglers in the county; and
       (2) Persons who are engaged in ranching or farming in the county.
   (b) Pursuant to subsection 2, appoint a member to the board pursuant to the provisions of that subsection.

4. Within 90 days after a vacancy occurs, the board of county commissioners shall report to the Commission the name and address of each member appointed.

No Justice of the Peace
Attorney General’s Opinion 1950-913 also stipulates that the CABMW member must not be a Justice of the Peace.

Reporting New County Advisory Boards to Manage Wildlife Members to the Nevada Department of Wildlife
Vacancies must be filled within 60 days. Within 90 days the Board of County Commissioners must report the name and address of each newly appointed County Advisory Board member to the Nevada Board of Wildlife Commissioners c/o the Nevada Department of Wildlife, Director’s Office, 6980 Sierra Center Parkway, Suite 120, Reno, NV 89511.

Requirements and Guidelines for Selection of County Advisory Boards to Manage Wildlife Members
Membership on the County Advisory Board to Manage Wildlife can often be a grooming mechanism and platform to leadership roles, such as becoming an officer in a non-profit wildlife organization, another citizen leader, or even a Nevada Board of Wildlife Commissioner. In fact, in decades past the Legislature required wildlife commissioners to have served on their County Advisory Board.

CABMWs seem a natural recruiting ground for Commissioners as well, because today, NRS 501.171 provides that “a county advisory board to manage wildlife shall submit written nominations for appointments to the Commission upon the request of the Governor and may submit nominations at any other time.”

Oath of Office
Individuals appointed to a CABMW are public officers and upon appointment by the County Commission, are required to take a constitutional oath of office (per Attorney General’s Opinion #1954-352 and 2005-09). Most County Commissions require the potential new members to attend the Commission meeting in which they will appoint CABMW members, and simply swear them in at that time. Others take an oath of office at their first CABMW meeting.

Since County Commissions appoint members to their respective advisory boards, their county may have additional requirements particular to their volunteer standards, such as filling out an application (Carson City, Washoe County, and others), financial disclosure, or voter registration (Washoe County). Some counties have term limits, such as Washoe County and Clark County, others do not.
Monitoring Compliance, Removal, Replacement
In addition to appointing County Advisory Board to Manage Wildlife members from their county, each Board of County Commissioners or Board of Supervisors has the authority to oversee that respective County Advisory Board. Although NDOW and the Nevada Board of Wildlife Commissioners are in frequent contact with County Advisory Board members, NRS outlines that the Board of County Commissioners is authorized to enforce pertinent statutes and remove and replace County Advisory Board members.

For cause, after 3 consecutive unexcused absences a member may be removed by the Board of County Commissioners, per NRS 501.293. If a member of the County Advisory Board to Manage Wildlife is not actively engaged or participating in meetings on a regular basis, or not fulfilling their duties, the advisory board chair should communicate this concern to the individual board member. Oftentimes this is all that is needed to improve their attendance. Scheduling or competing commitments are the most common explanation for a lapsed member.

If the situation persists, then the chair has no alternative but to ask the board member to resign. An individual who accepts appointment to a board and does not take seriously the duty to be there regularly and actively does a disservice to the board and to the public. If the member refuses to resign, the chair should ask their County Commission to remove the board member and find a suitable replacement.
The following chart includes the criteria and some additional suggested guidelines for selecting interested, high-quality, ethical candidates for County Advisory Board membership:

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<td>Citizen of Nevada and resident of the appointing County.</td>
<td>Required by NRS 501.265 (1)</td>
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| Sportsman or sportswoman, rancher, farmer, or person who represents the general public within that county. | Required by NRS 501.265 (1)(a)  
NRS 501.265 (1)(b)  
NRS 501.265(2)                                                                                       |
| Sportsmen/women appointments based on recommendations from organizations that represent hunters, trappers or anglers in the county. | Per NRS 501.265 (3)(a)(1)                                                                                                              |
| Rancher/Farmer appointments based on recommendations from persons who are engaged in ranching or farming in the county. | Per NRS 501.265 (3)(a)(2)                                                                                                             |
| Can regularly attend the County Advisory Board meetings.                  | Removal after 3 absences per NRS 501.293. Also, consistent attendance is essential to keep informed about what is going on and to give continuing direction and support. |
| Not had any wildlife convictions, criminal convictions, or civil convictions within the past 10 or more years. | NRS 501.171 applies this to Wildlife Commission candidates, and would be sensible and appropriate for advisory board candidates.         |
| Participated in at least 1 to 2 County Advisory Board meetings within the last year of the particular county where applying. | Common sense indicates that those who are interested have been participating, or at least visited so that they have an idea of what the board actually does. |
| Willing to recuse themselves on decisions which appear to be a conflict of interest with their occupation. | Those with a conflict of interest (those who own or run business which may benefit by certain decisions of the CABMW or Commission) or appear to be a conflict of interest, if appointed should recuse themselves from voting on certain items. |
| Represent a variety of individuals within the groups (for example, all trappers, all muzzleloader hunters, or all of one occupation) | This might influence decisions towards those groups.                                                                                      |
| Demonstrated interest in public service, willingness to ask questions, demonstrated common sense regarding decisions | Common requirement for civic volunteers.                                                                                               |
| Consideration and respect for each member’s rights and opinions, as well as the rights and opinions of others, especially the public. | A must for volunteer boards that interact with the public.                                                                              |
CABMW ROLES AND RESPONSIBILITIES

I. Select a Chair and Vice Chair
Each County Advisory Board must select a Chair and Vice Chair, per 501.260(3). This is done typically at a County Advisory Board meeting by the members themselves, in a democratic manner.

II. Advise the Commission
Per NRS 501.297, each County Advisory Board to Manage Wildlife shall seek and evaluate local opinion and advise the Wildlife Commission on the management of wildlife within their respective counties.

III. Submit Recommendations
Per NRS 501.303 “(1) The boards shall submit recommendations for the management of wildlife and setting seasons for fishing, hunting and trapping, which must be considered by the Commission in its deliberation on and establishment of regulations.” It is vital that recommendations be submitted PRIOR to the meeting, (use the “CABMW Action Report Form”). The Nevada Board of Wildlife Commissioners rely on input and recommendations from the County Advisory Boards for quotas, season and bag setting, policies or regulations, and also other issues related to wildlife management. The full minutes of a CABMW meeting aren’t usually prepared in time to be delivered before the Commission meeting, so the CABMW Action Report Form is the best substitute.

Two equally important responsibilities of a County Advisory Board member are representation and communication.

As a member, you can make unique and special contributions through CABMW participation because often times your personal well-being is deeply intertwined with that of your community.

It is up to you to understand and fairly represent the views of your neighbors. You should be active in your community, have good rapport with and support from your neighbors, be aware of the total range of viewpoints, and use good judgment in providing issues and areas of concern to wildlife.

This is a big responsibility, and can take considerable time and effort. With good communication, you will play an important part in making wildlife management responsive to the needs of your community.

Issue management is a tool to help you identify wildlife issues of concern that affect you and your neighbors. Once you have identified these issues, then you can let the appropriate people know about the issues in a timely fashion. This ensures that you and your neighbor’s concerns become part of the policy-making process of the Wildlife Commission.
Developing issue management skills is an important aspect of County Advisory Board membership. It allows the use of informally gathered information to better advise and relay concerns to the Nevada Board of Wildlife Commissioners.

This information allows the CABMW to anticipate issues before they become disruptive and to become part of the process to resolve those issues.

Prepare for the CABMW Meeting immediately before a Commission Meeting. Read the support material and ask questions. As a CABMW member, you are the liaison to the public and it is your responsibility to read the Commission Meeting support material that comes along with the Commission agenda.

We strongly urge each County Advisory Board member to review the package of material regarding the upcoming Wildlife Commission Meeting in a timely manner and make notes and questions. By request, the Department sends the packet to CABMW members 2 weeks before the Commission meeting in order to provide time to get any specific questions answered. The Department tries very hard to provide complete support information regarding each agenda item but realize that there still may be some questions that a CABMW member may have.

Reviewing the support material and getting answers back before your CABMW meeting helps you to be a productive member, and by sharing those questions and answers, you are contributing to the overall decision-making abilities of the group.

Many members of the public may come to your CABMW meeting seeking answers to the same questions you had. CABMW members are encouraged to contact the appropriate Division or individual presenter assigned to that agenda item with their questions as soon as possible so that NDOW can provide the answers needed.

Five steps to help you manage and resolve issues:

1. **Identify issues** - Talk with your neighbors and friends about their concerns about wildlife management. Use your knowledge of your community to understand how this problem or need affects your community. Share this information with your fellow board members so that later all of you will be able to gauge if proposed solutions will solve the problem or satisfy the need.

2. **Communicate** - Find other people affected by this problem or need in order to hear their views on wildlife management. Seek out the places where people in your community meet to share ideas or to pursue common interests (e.g. the local market, the day care center, the gun club, etc.). Make sure you have a good understanding of the problem or need.

3. **Separate themes and ground issues** - In meetings especially and elsewhere try to find the real issue(s) behind the problem or need. In issue management, this is known as separating issues from themes. Frequently, people complain about a problem which hides their real need or issue. Once you have identified the real issue, check with other people who share this problem/need to make sure you have put your thumb on the real issue (this is known as grounding the issue).

4. **Develop options** - Work with the appropriate people from your community and NDOW staff to develop different ways to resolve the issue(s). After you develop these options, make sure you once again check with the people who have the problem/need to ensure that the proposed solution will indeed satisfy their problem/need. Several CABMWs have successfully proposed petitions to change regulation, including the creation of a party hunt with multiple individuals and multiple residencies (Carson City CABMW).

5. **Implement and evaluate** - Work with your neighbors and NDOW staff to see the option through. Make sure that you and your community are part of the process to resolve the issue. Afterwards, take the time to identify things that went well and those that need work to better prepare you for the next issue.
Then, work through these issues at your CABMW meetings and work through and prepare your recommendations.

Finally, carry forward those recommendations in writing, and/or in person. Reiterating your CABMWs recommendations in person at the Wildlife Commission meeting is the most effective way to impress upon those points.

Submit recommendations PRIOR to the Commission Meeting. It is imperative that recommendations and action taken by the CABMW be communicated to NDOW prior to the Commission meeting so they can be distributed to the Nevada Board of Wildlife Commissioners to help them in their decision-making.

If your draft meeting minutes aren’t finished, each Chair should complete a CABMW Action Report Form indicating action taken by the County Advisory Board and email or fax it to the Director’s Office PRIOR to the Wildlife Commission meeting.

The Department of Wildlife and the Nevada Board of Wildlife Commissioners are committed to the belief that CABMWs provide vital and substantive contributions to the State and to wildlife. While the Nevada Board of Wildlife Commissioners may not always follow the advice of a CABMW, there will be many issues where County Advisory Boards recommendations are invaluable.

**IV. Attend Meetings**

Attend your CABMW meetings, and attend the Nevada Board of Wildlife Commissioners meetings. In addition to submitting your recommendation to the Commission, each CABMW budgets for and is also expected to send a representative from each County Advisory Board to attend each Nevada Board of Wildlife Commissioners meeting. This is especially true if a County Advisory Board opposes an agenda item, or submits a petition to change regulation, or other recommendations in writing. If the CABMW does not attend in person to explain them or how they came to that conclusion, it does not have the same impact.

The Chair and/or Vice Chair shall attend, or select members from the CABMW to represent the County Advisory Board at the Commission meetings in person, per NRS 501.303. Many CABMWs select just one person to attend each Commission meeting; these do not need to be the same people each time. In fact, it is advantageous for each board member to have the opportunity to attend a Commission meeting to become familiar with how they work. NRS 501.290 requires that County Advisory Boards to manage wildlife meet before the meetings of the Commission.

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**Special Note about CABMW Agendas & Meetings**

Although the Commission agenda is commonly copied word for word and used as individual CABMW agendas for expediency sake, those agendas and presentations have specifically been prepared and arranged to be made at the Nevada Board of Wildlife Commissioners meeting only.

It is not practical, efficient, or economical for NDOW staff to personally give their Commission presentations at all CABMW meetings.

Travel expenses would be exorbitant, since many of the preparers or presenters are spread across the state. The Department is required to be as efficient as possible with our resources which includes personnel salaries/time, etc.

Most of the time, a regional NDOW staff person will be in the audience at CABMW meetings in their areas for general questions.

Should CABMWs have specific questions on action items after reading the support materials, the Chair or individual members should email or call the specific presenter of that item, (or the Director’s Office) with questions within 1 week of receiving their support material.

This will allow time to arrange proper staff to research and follow-up with answers to those specific questions prior to the scheduled CABMW meeting.

Many questions can be answered in writing or by email, by phone in time for the upcoming CABMW meeting. In some cases, the presenters can participate in the CABMW meeting by conference call if there are critical issues that are time sensitive.
Typically, CABMW meetings occur a week or two, generally 5-10 days before a Nevada Board of Wildlife Commissioners meeting; any earlier and the all of the support materials to be discussed in the Wildlife Commission meeting might not be available. There are on average, seven (7) Wildlife Commission meetings per year. There can be no more than nine (9) per year.

Typically at the Nevada Board of Wildlife Commissioners meetings the County Advisory Board to Manage Wildlife representatives will speak during the Public Comment section about what their County Advisory Board recommends and/or during discussion on the agenda item (filling out a yellow Public Comment card). Speaking time on every Commission agenda has been reserved for CABMWs. The Chair of the Nevada Board of Wildlife Commission begins the meeting with a County Advisory Board roll call, and added an agenda item called County Advisory Board Member Items which provides a reserved time for reiterating reports on action taken at County Advisory Board meetings and recommendations.

V. Prepare a Budget

NRS 501.320 states that each CABMW must prepare an annual budget, setting forth in detail its proposed expenditures for carrying out its duties within its county, and submit the budget to the Nevada Board of Wildlife Commissioners for approval, via NDOW, accompanied by a statement of the previous year’s expenditures, which must be certified by the county auditor.

Then, the Nevada Board of Wildlife Commissioners examines the CABMW budgets in conjunction with the Department of Wildlife Director or an appointed designee, and may increase, decrease, alter or amend the budget. After the approval by the Nevada Board of Wildlife Commissioners, the Department then withdraws the amount from the Wildlife Account within the State General Fund, and places it in the fund for the CABMW within each county.

Role and Responsibility of the County Auditor/Treasurer/Comptroller/Recorder

NRS 501.325 requires the county auditor and county treasurer to exercise certain duties relative to accounting for and implementing the budget and expenditures of the CABMW.

Although CABMWs are funded by the State of Nevada Department of Wildlife based on their request for travel to the Commission meetings, each county safeguards and then disperses that money to the CABMW members.

After the CABMW budget is approved by the Nevada Board of Wildlife Commissioners, the county auditor and county treasurer (or similarly functioned positions) in the respective counties are statutorily responsible for the safety and preservation of the fund for the CABMW in their county to the same extent as they are in respect to all other money in the county treasury. They shall observe and are bound by the approved budget governing the disposition of the money and shall report their actions currently in connection therewith. Some counties designate the Comptroller, some the Auditor, some the Recorder or Treasurer.

Whichever fiscal officer for the particular county is designated to manage the CABMW account, that person will receive periodically correspondence from the Fiscal Services Section of the Department of Wildlife. This includes requests for the Certified Report of Expenditures to include any incurred or outstanding expenditures and current balance on hand. The county fiscal officer designated for the county may also be copied on correspondence to the CABMW Chair relating to their budget.
CABMW BUDGETS

How to Create a Budget
As indicated in the diagram, NDOW typically requests that the CABMW chairpersons submit the budgets no later than March 15, so that it can go through the budgeting process and be heard at the June Wildlife Commission Finance Committee meeting and the full Commission meeting for approval. Preparing a budget is not rocket science. You do not have to be a certified public accountant to prepare a CABMW budget. Attending a CABMW Workshop (held every August) is sufficient training to prepare the budget request, and staff will be there to provide assistance.

Each CABMW budget is based on where the Nevada Board of Wildlife Commissioners meetings will be held, mode of transportation, and number of days that the member will be away from home, as well as whatever expenses are needed to function and hold effective meetings that aren’t provided free of charge by the county. Since members only get per diem and travel expenses for the Nevada Board of Wildlife Commissioners meetings (and not the CABMW meetings) those are the only travel related expenses that should be included.

Fiscal Services Section Sends Draft Travel Worksheet and Rates
NDOW’s Fiscal Services Section (FSS) within the Director’s Office does the hard work for you. Each fiscal year they will prepare and send the CABMW chairs a “Draft Travel Spreadsheet” based on the upcoming Nevada Board of Wildlife Commissioners meeting schedule with the locations for the Fiscal Year (June 30 through July 1).

FSS will also send an updated list with current GSA per diem rates (lodging and food allowances) corresponding to the meeting locations, county insurance rates, and the current IRS mileage rates.

Submit list of Expenses with Budget Request
The CABMWs will adjust the “Draft Travel Spreadsheet” accordingly and submit it to FSS along with a detailed list of expenses for supporting material.

For example: number of individuals attending, number of meetings, travel expenses and mileage (start point and end point), and any other costs they plan to incur while attending the Nevada Board of Wildlife Commissioners meetings, and en route to those meetings.

If applicable, each CABMW should also include a detailed list of expenses to support CABMW meetings such as copies, recording secretary costs, conference call charges, etc. if they want those funded.

Process After Submitting Request
Once NDOW receives the CABMW budget request and support information, FSS will review all submittals for accuracy and completeness, compile them, and advise the CABMWs of any adjustments. Then once updated, these are submitted first to the Nevada Board of Wildlife Commissioners Finance Committee, who will recommend approval to the full Nevada Board of Wildlife Commissioners. The Commission begins reviewing the CABMW budget requests in April, and at a formal meeting, usually in June, they approve the CABMW budget requests all at once.
The CABMW Chairman is responsible for communicating with their respective county, as soon as possible, the approved budget amount to allow the county to include the travel expenses in the budget process for the upcoming fiscal year.

**Expense Reimbursement**

Although travel is budgeted, it is reimbursed afterwards. Members are required to use the most economical means possible and, to be reimbursed according to their county’s policies and procedures regarding travel for actual costs incurred, as opposed to what is budgeted.

**Submit Expenses and Receipts to County Staff**

Although CABMWs are funded by the State of Nevada Department of Wildlife, each county safeguards and then disperses that money. CABMW members should submit to their counties a detailed expense report after each Nevada Board of Wildlife Commissioners meeting, including round trip mileage, copies of receipts for flights, and list of per diem per day, in accordance with meal allowances for less than full days as outlined in their county’s policies and procedures regarding travel.
CABMW Budgets – Fiscal Year Budget Process

NDOW Fiscal Services Section (FSS) creates “Draft Travel Spreadsheet”
- NDOW creates a “Draft Travel Spreadsheet” based on the upcoming Nevada Board of Wildlife Commissioners (NBWC) meeting schedule for the Fiscal Year (July 1 – June 30) including the updated GSA per diem rates, any other travel rates such as flights, rental cars, etc.

NDOW contacts CABMWs and County Fiscal Staff
- NDOW FSS sends a request letter to each CABMW chair asking for their budget request for the next fiscal year before March 15.
- NDOW FSS sends a request letter to each county fiscal officer for the latest remaining CABMW budget balance and any outstanding reimbursements still in process.

CABMWs and County Fiscal Staff Submit to NDOW
- Each CABMW chair submits their budget request for the upcoming fiscal year.
- Each county fiscal officer submits the remaining CABMW budget balance.

NDOW Examines and Compiles 17 CABMW Requests
- NDOW FSS reviews the received information for accuracy and completeness, compiles the requests, and advises the CABMWs of any adjustments.

NDOW Sends to CABMWs and Finance Committee for Approval
- NDOW submits the proposed budget to CABMWs and the Nevada Board of Wildlife Commissioners Finance Committee for review. FSS will schedule a Finance Committee meeting for recommended approval prior to NBWC meeting.

NBWC Reviews and Approves
- NBWC begins individually reviewing CABMW Budget requests in April. At the formal NBWC meeting in June they will approve the CABMW budgets which may include adjustments.

CABMW Communicates with County
- The chair of each CABMW will communicate with their respective county, as soon as possible, the approved budget amount to allow the county to include the travel expenses in the budget process for the upcoming fiscal year.

NDOW Releases Funds to Counties
- In July or September, NDOW withdraws the money from the State Account and places it in each of the 17 county’s accounts for the CABMWs.

Counties Reimburse the CABMWs
- Each county’s fiscal staff allocates funding to CABMW members after it is incurred, and as requested by reimbursement.
HOLDING EFFECTIVE BOARD MEETINGS

Goals and priorities are determined independently for each County Advisory Board in response to the particular needs and concerns of their community, with each board setting their own agenda. However, most CABMWs prepare agendas which correspond to the Nevada Board of Wildlife Commissioners agenda in order to prepare recommendations on items which will be discussed at the forthcoming meeting. This provides consistency across the state, as most County Advisory Boards meet a week or two prior to the Commission meeting.

The County Advisory Board should focus its efforts on providing the best atmosphere in its meetings to draw this needed information from local citizens. Additionally, the board should ensure that the information discussed during meetings (recommendations, method of reasoning) is accurate and given to the appropriate NDOW staff and Commissioners in a timely manner.

A strict “yes or no” vote by a County Advisory Board on a matter they are considering does not provide enough information to these officials to make informed decisions. The County Advisory Board should make sure that the views, issues and concerns expressed by all parties at the meeting are fairly represented as either part of the minutes or in a letter transmitted to the Commission and Department. It is better, in the interest of impartiality and fairness, for the board to transmit all meeting information and not rely solely on voting. This way the County Advisory Board can be certain that it is fulfilling its primary purpose of advising the Commission on matters that concern wildlife.

General techniques for holding effective board meetings:

- Review the Nevada Open Meeting Law and consult with your county’s legal counsel or District Attorney [http://ag.nv.gov/About/Governmental_Affairs/OML/](http://ag.nv.gov/About/Governmental_Affairs/OML/)
- Meeting arrangements should be made by the CABMW chair or secretary and verified by the chairman.
- Announcing the date, time, and place of the meeting well in advance. A minimum of three days is required, but common sense indicates that a week or more helps people plan accordingly.
- Notify members and interested persons who have requested notice, as well as complying with the open meeting law in other respects.
- Restroom facilities, parking facilities, elevators, ADA compliant buildings and access for the disabled, and audio or video conference capabilities should all be considered.
- The chairman should be in a position so that he/she is easily seen and heard by everyone. In a larger or more formal meeting, he/she should have a microphone and/or a lectern.
- Scheduling a comfortable, noise-free room or space for the meeting, neither too small nor too large for the group, with proper ventilation and temperature control, proper acoustics and no visual barriers.
PUBLICIZING CABMW MEETINGS

In order to solicit input from the local community and sportspersons, they have to know about the CABMW meetings to show up. It is incumbent upon the CABMW chair to publicize their meetings. There are several free publicity and advertisement methods:

County Offices
Let your county manager’s office or county commissioners’ office know that the CABMW is having a meeting and ask for help publicizing it. The official public notice and agenda of the CABMW meetings posted at the meeting location, the public body’s headquarters (such as the county administrative office), and several other public locations such as libraries, recreation centers, etc.

County Website
Many counties have websites, request that your CABMW be publicized on the County’s Webpage, and submit CABMW’s upcoming meeting details including an agenda, well in advance asking for them to post it.

Public Access Television/Radio
Some of the urban communities also have a free public access television station. Ask for the contact person and submit your meeting details and chair’s contact information for advertisement on public access television channels. Additionally, there are public radio stations that often will share the details of community events for free.

Community Calendars of Local Newspapers
Urban and rural communities often have local newspapers that include community calendars waiting to be filled with events, and print or online posting is often free.

NDOW Website
On the CABMW section of the NDOW website, CABMW meeting information can be posted if it is submitted in time to the Director’s Office. Chairs should submit the name of the CABMW, Contact information, and CABMW meeting details and agenda to the Director’s Office at least 2 weeks prior to the CABMW Meeting requesting it's posting to the website, www.ndow.org.

For additional media/public relations advice on how to improve attendance from the public or the media, media lists for publicity, below are the NDOW regional public relations experts:

<table>
<thead>
<tr>
<th>Western Region</th>
<th>Eastern Region</th>
<th>Southern Region</th>
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</thead>
<tbody>
<tr>
<td>Zac Campbell</td>
<td>Joe Doucette</td>
<td>C. Doug Nielsen</td>
</tr>
<tr>
<td>Conservation Educator 4</td>
<td>Conservation Educator 4</td>
<td>Conservation Educator 4</td>
</tr>
<tr>
<td>Phone: 775-688-1554</td>
<td>Phone: 775-777-2300</td>
<td>Phone: 702-486-5127, ext. 3500</td>
</tr>
<tr>
<td>Email: <a href="mailto:zcampbell@ndow.org">zcampbell@ndow.org</a></td>
<td>Email: <a href="mailto:jdoucette@ndow.org">jdoucette@ndow.org</a></td>
<td>Email: <a href="mailto:dnielsen@ndow.org">dnielsen@ndow.org</a></td>
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UNDERSTANDING THE STATE OF NEVADA RULEMAKING PROCESS


Definitions

- **NRS** = Nevada Revised Statute (State Law)
  - Requires legislative action
  - Provides authority for NAC
  - Is the Enabling statute and sets parameters

- **NAC** = Nevada Administrative Code (State Regulations)
  - Initiated by NDOW or by public through NDOW (to solve a problem, interpret NRS, Interpret another NAC, Define a term, establish procedure for law or regulation, not internal management)
  - Must be based on an NRS
  - Corresponds to same chapter number in NRS

- **CGR** = Commission General Regulation (Proposed change to NAC)
  - Must have commission approval and
  - Becomes NAC
  - Changes to NAC take at least 270 days or 9 months

- **CR** = Commission Regulation (exempt from the NAC process)
  - Approved by Wildlife Commission only
  - Becomes a Season & Bag Regulation
  - Changes take at least at least 79 days or 2 ½ months

- **LCB** = Legislative Counsel Bureau (The non-political legal and research staff of the Legislature).

- **Legislative Commission** = A group of legislators that hold a formal meeting at the legislative building throughout the year to review all regulations before they can be officially adopted.

- **Permanent Regulations**
  - Between July 1, odd years and June 30, even years
  - These are NAC’s that remain in effect until repealed or amended.

- **Temporary Regulations**
  - Between July, even years and June 30, odd years
  - Expires November 1 of odd year
  - These regulations must be re-adopted - Normally at the September commission meeting

Process for CR (takes at least 2½ months)

1. NDOW staff drafts proposal
2. Director’s Office reviews
3. Notice of Adoption (15 day notice)
4. Wildlife Commission Adopts
5. Filed with Secretary of State
6. Effective as CR
7. Effective as CGR (expires in Nov. of odd year)

Process for Permanent CGR (takes at least 9 months)

All temporary CGRs must go through the permanent process

1. NDOW staff drafts proposal
2. Submit draft to LCB
3. LCB does extensive review and drafting
4. Notice of Workshop (15 day notice)
5. Notice of Adoption (30 day notice)
6. Wildlife Commission Adopts
7. Legislative Commission Hearing
8. Filed with Secretary of State
9. Effective as NAC

Process for Temporary CGR (takes at least 9 months)

1. NDOW drafts proposal
2. LCB staff reviews and drafts
3. Notice of Workshop (15 day notice)
4. Notice of Adoption (30 day notice)
5. Wildlife Commission Adopts
6. Resubmitted to LCB staff if any changes made
7. Filed with Secretary of State
NDOW CONTACTS

For Director’s Office and all things related to the Nevada Board of Wildlife Commissioners (including preparing a petition or appeal):
Brandy Arroyo, Executive Assistant to the Director
Phone: 775-688-1599
Email: bdarroyo@ndow.org
Fax: 775-688-1207

For fiscal questions (including budgets, worker’s compensation, travel claims, etc.):
Liz O’Brien, Deputy Director of Administrative Services
Phone: 775-688-1982
Email: lobrien@ndow.org

For specific questions or issues concerning licenses, license agents, tags or stamps:
Sherrill Sundell, Program Officer I / License Agent Program Supervisor
Phone: 775-688-1514
Email: ssundell@ndow.org

For specific questions or issues concerning Application Hunt Program or huntnevada.com, etc.:
Julie Meadows, Program Officer I
Phone: 775-688-1512
Email: jmeadows@ndow.org

Bears – Call Us First at (775)-688-BEAR (2327) when you have a human-bear conflict that has not been successfully remedied by removal of all human food attractants.
http://www.ndow.org/Nevada_Wildlife/Bear_Logic/

Division Administrators for questions related to their Divisions:

Conservation Education Division
Chris Vasey, Division Administrator
Phone: 775-688-1553
Email: cvasey@ndow.org

Law Enforcement Division
Vacant, Chief Game Warden
Phone: 775-688-1540
Email:

Fisheries Division
Jon Sjöberg, Division Administrator
Phone: 775-688-1530
Email: sjoberg@ndow.org

Operations Division
Kim Munoz, Division Administrator
Phone: 775-688-1565
Email: kim.munoz@ndow.org

Game Division
Brian Wakeling, Division Administrator
Phone: 775-688-1520
Email: bwakeling@ndow.org

Wildlife Diversity Division
Jennifer Newmark, Division Administrator
Phone: 775-688-1996
Email: jnewmark@ndow.org

Habitat Division
Alan Jenne, Division Administrator
Phone: 775-688-1560
Email: ajenne@ndow.org
FREQUENTLY ASKED QUESTIONS

1. **QUESTION:** Is someone from each County Advisory Board to Manage Wildlife required to attend all the Wildlife Commission meetings?

**ANSWER:** Yes, NRS 501.303 and 501.290 requires that each County Advisory Board send a member or members to attend the Wildlife Commission meetings where the following occur: seasons for fishing, hunting, and trapping, and setting of regulations. There are rarely any meetings without one or more of these topics (once every other year there may be meeting solely for taking positions on legislation during a Session, which CABMWs are especially needed). The Wildlife Commission and Department consider input a valued resource, and over the years it has become expected for a representative of each County Advisory Board to attend all Wildlife Commission meetings and provide input on other matters that are up for the Commission’s discussion and decision-making.

2. **QUESTION:** Do members of County Advisory Boards to Manage Wildlife get reimbursement for expenses attending Wildlife Commission meetings?

**ANSWER:** Yes, per NRS 501.303, members who are appointed to attend any Wildlife Commission meetings will receive payment for expenses in the form of State per diem and travel reimbursement. This should be included in your CABMW budget. If you wish to have more than one member attend a Wildlife Commission meeting, please put that in your CABMW budget request as well. Additionally, if a CABMW member is on a Committee and there is travel involved, they will receive reimbursement. These expenses should be included in your CABMW budget request.

3. **QUESTION:** Do members receive reimbursement for mileage and per diem or compensation for going to their own County Advisory Board meetings?

**ANSWER:** No, there is not reimbursement for attending County Advisory Board meetings, only for Commission meeting attendance. Further, per NRS 501.285 there is no salary or compensation of the board.

4. **QUESTION:** Is our County Advisory Board to Manage Wildlife required to take and post minutes of each meeting?

**ANSWER:** Yes, per Open Meeting Law and Public Records Law each County Advisory Board is required to post their agendas at least 3 days before the meetings, and distribute to any individuals requesting them. CABMWs must also record the meeting via audio-recording, and prepare minutes from each meeting within 30 days of the meeting, and make them available for public viewing.

5. **QUESTION:** Do the County Advisory Boards to Manage Wildlife take and provide input on season-setting and wildlife management in just their county, or for other counties as well?

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6. QUESTION: Can CABMW members discuss and deliberate on issues outside of CABMW meetings, such as at a social setting or community meeting? Can they have dinner together, etc.?

ANSWER: Open Meeting Law restricts members of public bodies from deliberating outside of a publicly noticed meeting, however, members can have dinner together or interact at social events so long as they are not deliberating on any issues.

7. QUESTION: May County Advisory Board members represent their County on wildlife issues, through such mechanisms as writing letters or attending hearings on the state or federal level?

ANSWER: No, there is no authority provided to County Advisory Boards beyond advising the Wildlife Commission within their respective counties per NRS 501.297.

8. QUESTION: Can a County Advisory Board have a joint meeting with another County Advisory Board?

ANSWER: After review by the Attorney General, NRS allows CABMWs to meet “at such other times as the chairman may call or the Commission may request” and therefore, CABMWs can meet jointly but not to take action outside their respective counties. The Open Meeting Law rules apply equally to all public bodies as defined in the Open Meeting Law Manual, so each still must prepare their own notice that a quorum of the body will be attending the presentation.

CABMWs have met jointly to interview and discuss Wildlife Commissioner Candidates to nominate to the Governor and jointly held a public comment period for the joint meeting. Although this was a joint meeting, they each had to notice their CABMW meetings, and each board then individually took action for their CABMW in a selection, and wrote letters to the Governor of their recommendations (see appendix documents).

Another example, if two or more CABMWs want to hear a presentation jointly for the convenience of the presenter, they may.